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VIEW

OF THE

State of AFFAIRS,

With RELATION to

GREAT BRITAIN,

FOR

Four Years past;

WITH SOME

REMARKS

ON

The TREATY lately Published and a Pamphlet intitled, OBSERVATIONS upon it.

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A

SHORT VIEW

OFTHE

State of AFFAIRS,

With Relation to

Great Britain, &c.

Pamphlet having been lately published, by Mr. Buckley, intitled, A Treaty of Peace, Union, Friendship and mutual Defence between the Crowns of Great Britain, France and Spain, &c. it cannot be improper nor unseasonable to take a short View of the State of Assairs, with Relation to Great Britain, for some Years past, and the Prospect, which this Treaty gives us for the Time to come:

In the Year 1724, his late Majesty was pleased to assure us, from the Throne, that We had Peace with All Powers Abroad; and we were, in particular, so far from having any Contests or Disputes with the Emperor and the King of Spain, as to all outward Appearance at that Time, that We were made Mediators between them, at the Congress

of Cambray, in Conjunction with France; but immediately after this, the Face of Anairs was intirely changed, by the Conclusion of the Treaty of Vienna; which gave our Ministers such dreadful Apprehensions of some Servet Designs against the Interest of Great Britain, that it induced them to project a Counter Aliance, called the Hanover Treaty, to oppose the Machinations of these new Allies and prevent the Execution of their Schemes.

The fecret Motives to this sudden, unaccountable and formidable Union (as it was stilled in the Enquiry) between the Courts of Vienna and Madrid was canvaffed very largely, last Winter, by the Gentlemen concerned in the Craftsman and his Opponents; and I think it was demonstratively proved, by the former, that the fending back the Infanta was the immediate Cause, with Relation to France, which threw the King of Spain into the Arms of the Emperor; and that our Refusal to accept of the fole Mediation, upon this Occurrence, out of Complaifance to our good Allies the French, was one accessory Cause of it; as another might be our Refusal to deliver up the Fortress of Gibraltar into the Hands of the Spaniards, in Purfuance of a positive Engagement, as they pretended, and a Promise, sounded on a Letter from his late Majesty to the King of Spain; which hath been fince fully explained to the World.

The Emperor might likewise have some private Reasons for accepting this Osler from Spain, besides those advantageous Terms, which were proposed to Him, and have been so much exaggerated.

But whatever might be the fecret Springs of this Allyance, the open and profess'd Motives to the Project of the Treaty of Hanover, were the fecret Articles, which the Treaty of Vienna was faid to contain; and these indeed were the only reasonable and justifiable

justifiable Motives, which could engage our Ministers in it; for a meer Union between the Emperor and Spain was not, of itself, of so formidable a Nature, as it hath been represented. They might have concluded a Treaty of Peace, or Commerce or mutual Defence, as all Nations have a Right to do, without giving any reasonable Ground of Resentment or Apprehension. Nay We might have fafely acceded to fuch a Treaty, as We were invited to do. But it was the fecret, offenfive Treaty, which raised our Indignation, alarmed our Fears, and put us upon our Guard. For this Reason the Author of the Enquiry employ'd all his Strength to prove that there really was fuch a fecret Treaty; and He feem'd to be as positive as if He had been present at the signing of it, that the following Articles were contain'd in it, viz. 1st, That the King of Spain had entered into an Engagement to support his Imperial Majesty by Force of Arms, in carrying on a Trade from Oftend to the East-Indies, in Violation of Treaties, as it was alledged; and had given him greater Privileges of Trade in the West-Indies than to the English. 2dly, That his Imperial Majesty had taken a like Engagement to affift the King of Spain in endeavouring to wrest Gibraltar out of our Hands. 3dly, That they had Both jointly engaged to make an Attempt in Favour of the Pretender, and to fet Him upon the Throne of Great Britain. 4thly, That a Marriage was agreed upon between the Infant Don Carlos and the eldest Careline Arch-Dutchefs, which threaten'd Europe with uniwerfal Monarchy.

These were the secret Engagements, which gave Occasion to the Treaty of Hanover, and upon which the Expediency of it and the Conduct of our Mansfers hath been justified both within Doors and

without.

Indeed this secret, offensive Treaty and the Articles, supposed to be contained in it, were immediately and very strenuously denied by the contracting Parties in the Treaty of Vienna; particularly That of endeavouring to let the Pretender on the British Throne; which the Emperor ordered his Minister to declare, upon his Imperial Word, to be intirely without Foundation; but the Emperor is a Papist, as the Author of the Enquiry very justly observed; and therefore his Word could not be of equal Validity with the learned Arguments of a good, Protefant Writer, or the folemn Asseveration of a Protestant Minister. I speak this with all due Deserence to our French Allies; who, though Papists in Principle, have been found to be thoroughly Protestint in their Practices.

It must be confessed likewise that whatever might be the Engagements of this fecret, offensive Treaty, (which was never yet brought to Light) there does not feem to be the least Proof (I mean, besides the Arguments and Affeverations before-mentioned) that the Emperor gave his Catholick Majesty any Assistance, during the Siege of Gibraltar; or that his Catholick Majesty, on the other Hand, supported the Emperor in his Project for carrying on a Trade from Oftend; or gave Him any Privileges of Commerce in the West-Indies, superiour to what had been granted to the English; or that there ever was any Defign of a Marriage between Don Carlos and the eldest Archdutchess of Austria-But these are Postulata, which We are obliged and every good Englifeman will be ready to grant for the Justification of those wise and steady Measures, which our Ministers have so gloriously pursued, for several Years past.

Great Pains have been taken on both Sides to throw the Occasion of our late unhappy Disturbances upon each other. The clandestine Manner,

in which the Defensive Treaty of Vienna was carried on, without communicating it to the Court of Great Britain, was made a principal Argument, in the Enquiry, that there must be a secret, offensive Treaty. On the other Hand, the Imperialists have endeavoured to throw the Odium back upon us; and alledg'd, in their Excuse for this private Way of Treating, that We gave the first Umbrage and set them an Example for it, by concluding a private Treaty at Madrid, whilst We were under the Circumstances of Mediators between that Court and Vienna—But This also is a very nice and curious Question, which I shall not take upon me to determine.

Without enquiring therefore any farther into the Grounds and Reasons of these two great Alliances, let us consider what have been the Confequences of them; and here I think, there can be no Room for Dispute; since whatever might be the Motives to the Treaty of Vienna or the secret Designs of it, the Conclusion of a Treaty with France, in opposition to it, was certainly the Occasion of widening our Disserences with Spain and engaged us in those Measures (both Hostile and Pacifick) which have been since

taken.

Three large Squadrons of Ships of War were immediately equipp'd, at a vast Expence, and sent into the Baltick, the Mediterranean and the West Indies. The Commander of the last had ever memorable Orders to lie before Portobello, and block up the Galleons which were then coming Home, and even to use Persuasive Force, in order to pesses himself not only of Them, but likewise of the Flotilla, which lay at la Vera Cruz, some thousand Miles off; but the Spaniards not being so complaisant as to put themselves in his Power, He continued

upon that unwholesome Station 'till his Ships were almost destroy'd by the Worm, his Provisions spent and his Men perish'd, by Thouands, in the most miserable Manner. Nor was This all. The King of Spain looked upon this Procedure as an Act of Hestility and refented it accordingly, by laying a vigorous Siege to Gibraltar; and it hath been made a Doubt whether our Allies did not view it in the fame Light; for though it was stipulated, in the Treaty of Hanover, that the contracting Parties should asfift and support each other, in Case their Dominions were attack'd; though We had frequent Assurances given us, by a certain Gentleman, that the French would make the Siege of Gibraltar a Casus Faderis, and were ready to march a large Army into Rouffillon, to divert that Design or oblige the Spaniards to raise it; yet, I say, nothing of all this was done. The Siege continued feveral Months; and as the Emperor did not assist the King of Spain, in carrying it on, as the Author of the Enquiry told us he had engaged to do; so neither did the Court of France move a Man to our Assistance in the Defence of it, as one of the Patrons of the Enquiry affured us they would; but they observed an exact Neutrality, at most, and sat unconcern'd Spectators of our Danger and Expence.

I cannot forbear observing, in this Place, that though these extraordinary, naval Armaments and Expeditions were look'd upon as Hostilities by the Spaniards and produced a Return of Hostilities upon Us; yet they did not answer the End, which farther Hostilities would very probably have done; and at the same Time gave our Allies an Opportunity of witholding their Assistance, by opening a Dispute whether we were not the

Aggressors; for in that Case, they were not obliged to athis us, by Virtue of an Alliance, which was Defensive only. Thus we had the Mistortune to do enough to provoke the Spaniards to Hostilities, but not enough to bring them to a Compliance with our Terms.

Our Land Forces were confiderably augmented upon the fame Account. Our Taxes were of Confequence increased; and our National Debts were so far from being reduced in such a Degree, as they might otherwise have been, that instead of discharging a great Part of them which we could have done, we have been incurring a large Debt, which we need not have done.

In the mean Time, our Trade decay'd in every Part of it, and dwindled away almost to nothing in some of its most beneficial Branches, our Manufactures declin'd, and our Merchants sustained insupportable Losses; their Ships being taken without Number in the West-Indies, the Ocean and even in our own Channel, having no Convoys to guard them, and no Letters of Reprizal granted to make themselves Satisfaction.

At length, Preliminaries were agreed upon for a general Pacification; which were figned at Paris, on the 20th-311t of May, 1727, by the Ministers Plenipotentiary of his Imperial Majesty, his Britannick Majesty, the most Christian King and the States General; and on the 2d-13th of the next Month they were fign'd at Vienna by the Minister of his Catholick Majesty; that is, above Two Years and an half age.

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By this Convention it was stipulated that within the Space of four Months after these Articles were figned, a Congress should be open'd, in which all the Rights and Pretensions of the contracting Powers should be examin'd, discuss'd and deternin'd; and that the several Powers should earnestly injoin their respective Plenipotentiaries to avoid all Obstructions or Embarrassments, which might in any Manner protract or disturb the Congress.

But the Preliminaries were no fooner figned, than new Difficulties and Disputes were started concerning the Meaning of them; particularly with regard to Those Articles, which affected Great Britain; such as the raising the Siege of Gibraltar and releasing the Ship Prince Frederick, as well as the other Ships taken by the Spaniards. His Catholick Majesty insisted that a meer Suspenfrom of Arms, stipulated by the Preliminaries, did not imply an actual Raifing of the Siege; and Ithat the Restitution of the Ship Prince Frederick was not mentioned or included in them; whereas we demanded both, by Virtue of those Articles. The Court of Spain infifted likewise on an Indulto of 20 per Cent upon the Effects of private Persons, embark'd in the Flotilla, contrary to the 5th Preliminary Article, as it was alledged on our Part.

After these new Disputes had been agitated, with great Warmth, for several Months, they were adjusted by another Convention, negotiated by the Count de Rottembourg, Minister of France at the Court of Spain and sign'd at the Pardo

on March the 6th, 1728. By this Convention the Præliminaries were new model'd and it was again agreed that all the respective Pretensions on each Side should be produced, debated and decided in the Congress. Upon this the King of Spain agreed to the Ratification of the Præliminaries; but this was no sooner done than still other fresh Difficulties arose, concerning the Orders, which were agreed on both Sides, to be sent to the West Indies, in Pursuance of this Act of Ratification; but at length these Difficulties were likewise got over, for the Present, and the Congress was open'd at Soissons on the 3d-14th of June 1728, above eight Months after the Time that was stipulated by the Præliminaries.

It is necessary to observe here again that, during all these Negotiations, We had no Minister at the Court of Spain, but depended on the good Offices of M. Vandermeer and the Count de Rottembourg, who managed all our Affairs; and I have been told that one of them did not act his Part intirely to our Satisfaction.

However, this Point of the Congress being at last obtained, after a tedious Course of Negotiation and Sollicitation, attended with various Schemes, Projects and Conventions, We had the strongest Assurances given us that our Assairs would be now brought to a speedy and happy Accommodation; that our Trade would be secured, for the suture, on a sirm and solid Foundation; that our unfortunate, suffering Merchants would receive ample Satisfaction for all their past Losses; and that the Assair of Gibraltar and Portmahon, which had given us so much Uncasiness, would not be so much as mentioness.

tioned in the Congress.—But what was the Event? The Plenipotentiaries affembled in Form and having spent sive or six Months in Ceremonies, and Compliments to Cardinal Fleury, as well as Entertainments, Balls, Hunting-Mutches and other Diversions, they broke up and returned to their respective Courts, without settling any material Point towards the general Pacification, so long promised and desired.

Indeed a Project, call'd a Provisional Treaty, was concerted by the Allies of Hanover, and laid before the World last Winter, with pompous OBSERVATIONS upon it; in which the great Wifdom of that Scheme was explained and Hopes were given us that their Imperial and Catholick Majesties would accede to it. But as this Project was far from giving a general Satisfaction at Home, fo neither was it ever accepted by Those Powers Abroad. On the contrary the main Bufiness of the Parliament was no sooner got over, than Affairs seemed again to be tending to a Rupture. The Conferences at Soissons continued fuspended, and military Preparations were renewed in most Parts of Europe; particularly at Spithead, where a powerful, united Fleet of English and Dutch Ships of War affembled together in a very formidable Figure, as if defigned for some great Enterprize of the last Importance; but having lain there at Anchor, for the whole Summer, in a very peaceable and hospitable Manner, for the Reception and Entertainment of all Viliters (whose Curiofity to view fo fine a Sight drew them thither from all Parts of the Kingdom) they separated at last, without committing one Act of Hostility, and returned in Safety to their respective Harbours.

The Continuance of this pacifick Armada at Spithead, for so many Months together, hath given some People an Handle to suggest that one of our Allies hath received fome Afturances of Satiffaction for their extraordinary Expence on this Occasion; and that our military Genius was restrained from any hostile Exploits by the prevailing Influence of the other. They go farther and alledge that the Dutch Squadron, which join'd ours, was not originally deligned for that Service. They tell us, with great Affurance, that they were equipped to prevent the Deligns of his Danish Majeity, with Respect to the Altena Company; and that That Affair being made easy for the Present, We prevail'd upon them, by our persuasive Influence, to make a Figure with us at Spithead; but that they had no Orders to fail any farther, fuppoling we had been in a fighting Humour, being neither vietualled nor otherwise provided for any Expedition; but I make no Doubt that these Suggestions will be foon proved groundless, in a proper Place, and that the Equipment and Disposition of this Fleet will appear to be wife, prudent and necestary.

It hath been however our peculiar Misfortune that, during all this Time, whilst our Expences and Taxes have run very high, our Commerce hath been grievously interrupted in its most valuable Branches; not only by the continued Depredations of the Spaniards on our Merchants in the West Indies, but likewise by a very strict Embargo, which it was thought expedient to lay, for above Two Months together, on all Ships bound from Jamaica and Virginia, on some Apprehensions, as it is said, of a Descent from the Spaniards. I call this a peculiar

peculiar Missortune to us, because our Allies have not lain under the same Disadvantages in their Trade and the Consumption of their Manusactures; but, on the contrary, have reap'd a very great Benefit from our Missortunes; especially the French; who brought their Sugars, Tobacco, and other American Commodities to a much better Market in Europe, by the Restraint, which was continued so long on our Shipping in those Parts.

But it will be asked, perhaps, why I dwell fo long on this melancholy Side of our Case; and do not rather congratulate my Countrymen on that happy Turn, which the Treaty, lately concluded, hath given to our Affairs? My Answer to this is, that I thought it necessary to take a short Review of our Affairs for some Years back; to consider now these Troubles were brought upon us; what we have suffered by them; and what kind of Treatment we have already met with; in order to form a right Judgment on our present Condition and our future Prospect.

I might also make a Doubt whether the Treaty (lately published by Mr. Buckley) is the genuine Treaty concluded at Seville, because it does not appear to be published by Authority; at least, whether all the Articles are contained in it; which, I confess, seems very improbable, for several Reasons, which I may hereafter mention.

However, I will just take a short View of it (as it is given us) and see whether it contains all those good Things, which have been so often promis'd and we have so much Reason to expect after all our heavy Losses and extraordinary Expences.

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Such an Examination is the more necessary at present, because the Publication of this Treaty was immediately follow'd, according to annual Custom, with ridiculous Observations upon it, calculated to impose upon the World, by straining it to a Sense, which the Words will not bear, and could not possibly be intended by the contrasting Parties.

But before I examine these Observations, I must beg Leave to make some Remarks on the Introduction to them.

This Method of wiredrawing and refining Treaties, in opposition to their natural Construction and the true Design of them, hath been too much practised of late, for certain Purposes, which are no Secrets to the World; and I consess that it hath always given me a strong Suspicion of Inability or bad Designs, when there is any Occasion for Explications and Resinements of this Nature; for as plain Terms are always more ready than ambiguous and aquivocal ones, They will always be preferred by Men of Understanding and Integrity, who will never suffer Themselves to be imposed upon, nor endeavour to impose upon their Country by Words, which are liable to eternal Cavils and Disputes.

These anniversary Writers have often put me in Mind of the French Mountebank, mention'd by Mr. Addison, who had always a little Boy running before Him through the Streets of Paris, and crying, my Father cures all Sorts of Dissempers; to which the Dostor replied with a grave Voice, The Child speaks Truth—Charlatans in Politicks must have their Za-

nies and Merry-Andrews as well as other Quacks; but as a certain great Dosor hath sent his Children before Him, without any Success, for some Years past, He hath thought sit, at last, to speak for Himfelf and be the Trumpeter of his own Fame.

If these Political Commentators could persuade foreign Princes to understand Treaties in the Sense, which They are pleased to put upon them, it would be a real Service to their Country; but the Case is quite otherwise, and their Explanations have been hitherto constantly disowned by the Powers Abroad, as soon as They have served the Purposes, for which they were intended at Home; and this hath often had a double ill Effect; for as it gives us the Character of awkard Tricksters in foreign Courts, so it always makes us uneasy and diffident at home, when We find ourselves disappointed and deluded into false Expectations.

This is too evident from what hath been observed upon the Treaties and Conventions before-mention'd; and I wish it may not be verified in the present Treaty and the Comment now before us; upon which I shall take the Liberty of making some Remarks, without being in the least affected with the Scurrility of the Author, who feems to have the Vanity to think that his infolert Reflections and dogmatical Assertions will preclude all farther Examination, and deter others from contradicting what He lays down, He might as well have faid, Pray, Gentlemen, read over these Articles and confess what a glorious Peace I have procured for you. It is sufficient, Gentlemen, that I fay it; and if you offer to be of another Opinion, it is a plain Sign that you are no better than Jacobitcs and Papists in your Hearts.

It seems very extraordinary that this Gentleman should think proper to justify this Treaty, before any Objections had been published against it; for though He is pleas'd to say that some People have taken Pains to discredit it, even before they had seen it; I consess I am at a Loss to guess whom He means. I am sure those Writers, with whom He seems to be so very angry, have purposely declined any Animadversions upon it, though they might perhaps have been apprized of some of the Articles, till it was published by Authority; and I hope a Man of his Importance would not condescend to turn Pamphleteer and waste so much of his precious Time in answering the private Whispers of Cosse-house Politicians.

His great Officiousness therefore in having the first Word and answering Objections, before they are made, looks as if He was conscious to Himfelf that the Peace was not found at the Bottom, and stood in need of some Explanation to support it. But how bath He attempted to vindicate it? Why, by celebrating his own excellent Conduct and abusing some particular Gentlemen, whom He is pleased not to like, in so licentious a Manner, that nothing can add to his Vanity and Insolence, but endeavouring, by his Interest in any Place, or in any Manner, to prohibit the same Freedom of writing on the other Side:

I hope that He will have so much Modesty at least, as not to make any such Attempt after this; and I think it a very seasonable Opportunity to put the World in mind of the great Usefulness of the Liberty of the Press; for if any Restraint should be laid upon it, by his Means, (and I believe

lieve no other Man will ever attempt it) they cannot expect any Accounts of political Affairs, of any Kind whatfoever, befides fuch partial and feandalous Glosses as that, which is now before us.

The Observer seems very unhappy, at his first setting out, in the Description he gives of those Men, who, as he supposes, will find Fault with this Treaty. He tells us they are like those Wretches that live upon dangerous Coasts, whose Presit arises from Wrecks; who subset by the Missortunes and Calamities of his Fellow Creatures; and whose Affliction is consequently an happy Presage of Calm and Serenity. I say this Description does not seem to suit Those, to whom he applies it, so well as it does a great, overgrown, wicked Minster, who hath enrich'd himself by the Spoils of a Nation; whose Power subsitts by the Missortanes and Calamities of his Feliow Subjects; and whose Downsal would consequently be an happy Omen of the Prosperity of his Country.

He infinuates, afterwards, that the Arguments of these wicked Men, his Opposers, have made no small Impression at the Court of Madrid. How strange and, at the same Time, how melancholy a Consideration is it, that such a mean, inconsiderable and despicable Faction, as They have been often represented, should have any Insurence in foreign Courts, or be able to give the least Obstruction to Him and his Associates in their wife and notable Negotiations?

He is likewise full of his Apprehensions that the Suggestions of this same mean and inconsiderable Cabal

bal will have fome Influence on the Counsels of Vienna, and fays We may most certainly expect that They will now apply their whole Skill and Invention to find out such Reasons as may best serve to divert his Imperial Majesty from becoming a Party to these Engagements.

Now, in my humble Opinion, this Work is already done to their Hands by the Observer Himfelf, who hath furnish'd his Imperial Majesty, in this very Pamphlet, with ample Reasons for not acceding to the Treaty, as I shall presently shew; and, in the mean Time, I will leave the Reader to judge whether charging so great a Prince with Ingratitude and Breach of Faith (as this Writer does by a very strong Implication) is the most probable Method of making Him our Friend.

He cannot forget furely how fuch Usage, from Him and his Creatures, upon all Occasions, was resented at Vienna some Years ago. Nay, He seem'd to be sensible of it last Winter, and began to soften his Language towards that Court, and bestow'd the same Kind of Rhetorick on their Catholick Majesties; but now, it seems, Things have taken another Turn, by his wife and steady Measures, and the Emperor must submit to be abused, in the same Manner, again.

But to return—The Reasons of his Apprehensions that this little, powerful Cabal of his Adversaries will use all their Interest at the Court of Vienna to divert his Imperial Majesty from acceding
to the Treaty, are contained in the following Words.
It cannot certainly be expested that the same Persons
who were so much alarmed at the Negotiations, and
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apprehended so many ill Consequences to Themselves from the Conclusion of a Provisional Treaty, should show less Concern and Disappointment upon the News of a solid and lasting Peace; or should be less alert and active in their Endeswours to prevent its becoming general.

This is equally candid with that Character, which He gives of those Persons, in the preceding Pages, and equally probable with the rest of his Consequences. How solid and lasting this Peace is like to be, We may judge from his own Observations on the chief Articles of it; but I must first take Notice that Those Persons, who cannot possibly reap any Advantage from the highest Taxes, must be very fond of parting with their Money, if They are less desirous of seeing them diminished, by a solid and lasting Peace, than some other Persons, who may heap up farther Riches by them.

I am well appriz'd, from past Experience, that even exposing the vile Sophistry of this Pamphlet may be called furnishing the EMPEROR with Arguments against acceding to the Treaty and endeavouring to prevent its becoming general. To this I shall only reply, once for all, that it is a Topick which may be equally urged, at any Time, against any bad Measures or wicked Ministers whatsoever; and therefore I am sure that the sensible Part of the World (who do not hold an implicit Faith in Ministers) will lay no Manner of Stress upon it, let it be repeated and eccheed back upon us never so often or strongly by this Gentleman and his Associates.

Having made our Way thus far through the Bilingsgute Rubbish of his Introduction, We come to the the Substance and Marrow of his Book; and here, perhaps, it will be said that He does not fight against the Air; since He begins his Observations with taking Notice of some salse Instinuations, which these same wicked Persons have already let fall with Regard to this Treaty, which they could not, says He, at that Time have possibly seen and of the Contents of which they would persuade us, that the Directors of a Company, extremely interested in the Consequences of this Treaty, were equally ignorant; though those Directors had seen and approved them.

Can any Thing be more ridiculous than this Paragraph, which carries along with it a full Answer to the Charge it contains? For who could possibly apprehend that these Directors had seen the Contents of the Treaty, at that Time; or were not equally ignorant of them with all other Englishmen, who are equally interested, at least, in the Consequences of it? Who could imagine (till this worthy Gentleman was pleased to inform us of it) that the Managers of a monied Corporation should be more savoured than all the rest of his Majesty's Landed and Trading Subjects; or even than the whole Body of the Proprietors of this Company itself, in whose Name They expressed their Approbation of it?

We all know in what Manner such Things are often carried; and if it should appear that this Obfequiousness to Ministerial Purposes was drawn from them by the indirect Methods of any of their Managers, without having the same Knowledge communicated to them, We hope They will shew their Resentment of it at the ensuing Election of Directors, and not suffer themselves to be led by any Men,

Men, who make a Property of them upon every Occasion.

It hath likewise been hinted, quoth the Observer, that the securing of the Succession of Don Carlos in Italy, by Spanish Garrisons (which makes one of the principal Stipulations of the new Treaty) is a Step that may prove dangerous to the Peace of Europe; and that the Emperor, in particular, is obliged in Interest to prevent its taking Effect.

In the first Place, I appeal to the World who were the first that not only binted but expatiated very largely on the Danger, which Europe had Reason to apprehend from the Prospects and growing Grandeur of Don Carlos? Did not the Author of the Enquiry begin it three Years ago; and was it not very strenuously insisted upon last Winter, by this very Writer himself, and, his Advocates, that this Succession, upon any Terms, was absolutely contrary to the Interest of all Europe and particularly to that of Great Britain? But fince he hath now thought fit to alter his Note, for wife and steady Reasons, so far as even to athirm that instead of being contrary to the Interests of all Europe, there can be no folid Objection made to it; and fince the Succession of Don Carlos in Italy is made one of the principal Stipulations in the new Treaty (as He, for once, very jufly observes) I will give this Affair a particular Examination.

I shall not say any Thing, in this Place, concerning the Equity of disposing of *Dominions*, to which we cannot pretend any fort of *Right*; because it may seem ridiculous to turn *Moralist* and discuss discuss a Point of Casuistry, where Politicks are concerned.

Besides, the Observer hath told us that whatever Objections might be made to this Succession, it is already consented to and established by the Quadruple Alliance; though if it should be allowed to be bad it self, I do not see how this will mend it, or that one false Step is any Justification of another; especially if it could be avoided; and I shall leave it to this nice Distinguisher to show any Reason why we could not depart from one Point of the Quadruple Alliance as well as another; or whether indeed the whole of it is not vacated by this Contravention; especially as far as it relates to Don Carlos, and the Emperor.

However, I will confider this Affair in a political View only and as it relates to the Quadruple Allyance; by which it was stipulated that the Dutchies of Tuscany, Parma and Placentia, in Case the present Dukes should dye without Issue Mile, should descend to the eldest Son of her Catholick Majesty and his Heirs Male. It was likewife stipulated by that Treaty that those Dominions should never be in the Possession of any Prince, who shall at the same time be K. of Spain; that no King of Spain shall ever take upon Himfelf the Guardianship of such Prince; and farther that, during the Lives of the present Possessions of those Dominions, neither the Emperor, the King of France, the King of Spain, or the Prince, before nominated to that Succession, shall be permitted to introduce any Troops of their own Nation, or of any other Nation in their Pay, into those Dominions, nor to put any Garrisons into any of the

Towns, Ports, Citadels or Fortresses belonging to them; but that for securing this eventual Succession, upon the Demise of the present Possessor, the principal Places of those Dominions should be garrison'd with a Body of Swiss Forces, not exceeding fix thousand Men, to be paid by Gennany, France and Great Britain in equal Proportions; or that if the Swiss Cantons could not conveniently raise such a Number of Troops soon enough for that Service, His Britannick Majesty was to surnish them, with the Consent of the other contracting Parties, till the Swiss Troops could be raised and take Possession of those Places.

Whereas it is stipulated by the present Treaty, That the introducing of Garrisons into the Places of Leghorn, Porto-terraio, Parma and Placentia, to the Number of six thousand Men of his Catholick Majesty's Troops, and in his Pay, shall be effectuated without Loss of Time.

The Observer spends several Pages in justifying this Stipulation in Favour of Don Carles, and pronounces the Court of Vienna to be very ill advised, and very unjust or unreasonable, if they refuse to accede to the Treaty of Seville on Account of this Variation from the Quadruple Alliance, by the Introduction of Spanish, instead of Swiss Garrisons, into the fortified Places of Tusany and Parma.

Though I am not one of Those, whom our great Author hath represented so averse to the general Tranquility of Europe as to suggest Arguments, which may prevent its taking Effect; yet I must beg Leave to express my own Appere

Apprehensions, that his Imperial Majesty may think it somewhat derogatory to his Honour, to permit the Succession to so considerable a Fief of the Empire, to be disposed of, not only without his Consent, and, in the Manner of it, contrary to a solemn Treaty, of which he was a principal Party; but likewise with an Air of Triumph over him, and, as an Expedient to dissolve an Alliance which hath been represented so advantageous to him.

His suffering himself to be disunited from so beneficial an Alliance, rather than come into this Project, is likewise an Argument to me, that he

thought it contrary to his Interest.

But as this Introduction of Spanish Troops is to be EFFECTUATED without Loss of Time, let us consider how far this Variation from the Quadruple Alliance may affect Great Britain, and the general Tranquillity of Europe, proposed to be

established by this Treaty.

I think it is allowed by this Il riter and his Advocates, as well as others, that our present Circumstances require a speedy and solid Peace; but I am afraid it will be found, that this Variation is very far from tending to facilitate that good End; for however averie the present Dukes of Tuscany and Parma, and all the Italian Princes, might be to have their Dominions disposed of in this Manner, even after their Death; yet they might, perhaps, think fit quietly to submit to it, upon the Terms of the Quadruple Alliance, when they saw all the chief Powers of Europe concurring in a Refolution to that Purpose; but when these Terms are varied from Neutral to Spanish Troops, contrary to the Inclination of one of the contracting Parties, they will certainly endeavour to oppose it; and I confess this Variation does

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not feem immaterial to Them, for the following Reasons;

First, The present Dukes might think their Persons to be safer, whilst their Towns were garrison'd by Forces, which would not join in any Violence upon them, without the Concurrence of three neutral Kings, who had no Reason to be so impatient for the speedy Accession of Don Carlos, as their Catholick Majesties seem to be.

Secondly, Neutral Garrisons would certainly lie under a less Temptation to meddle, directly or indirectly, in Affairs of the Political, Oeconomical and Civil Government.

If therefore, for these, or any other Reasons, the present Possessors should refuse Admittance to the Spanish Troops; and his Imperial Majesty, upon their Application, should think fit to assist them in it, either for just or unjust Reasons; I leave the World to judge, whether this Treaty hath procured us that only good End of all our late tedious Negotiations, which we have fo long desired, and hath been so often promised us; I mean a general and lasting Peace; for if we must be involved in a War (as this Writer seems to prognosticate) it matters but little with what Prince it begins; and I must put him in Mind, that though a Peace with Spain may be more advantageous to a Trading Nation than a Peace with the Emperor; yet a War with the Emperor would be, for the same Reason, more burthensome and impracticable to a Maritime Power, than a War with Spain.

I have heard it often alledged in Conversation, that it is not in the Power of his Imperial Majesty to prevent the Execution of this Treaty; but this Allegation has been sufficiently confuted by the Author of the Enquiry, who told us, that the Emperor alone was capable of disturbing it, as well as by the Affertion of the Writer before us, who fays, That bad that Succession leen left open, all Italy, considering the Strength and Influence of those Dominions, which the Emperor bath already got Possession of in that Country, must in all Probability have fallen into bis Hands; or at least into such Hands, as must bave bad an entire Dependance on bim. another Place he fays, That the Emperor can be under no Apprehensions of Danger on this Head, baving constantly in the Neighbourhood of those Garrisons, a Number of Troops more than sufficient to awe and check them, should they offer to exceed the Bounds prescribed them.

My Inference from this is, That if his Imperial Majesty hath such an Influence in Italy, that he could have possess'd himself of these Dutchies, in opposition to all the Italian Princes, in case this Succession had been left open; or is even strong enough to awe and check these Troops, when put in possession of the fortified Towns; he may certainly give a great Opposition to their Admittance, when joined with the Wealth and Power of the two Dukes, and perhaps of some other Italian Princes; fo that it is not now the only Question, Whether this Variation will make that Engagement more effeetual or not. It is likewise a Question, Whether fuch a Violence upon those Princes, as to put them and their Dominions under the Power of Spanish Troops, may not spirit up an Opposition to it. neutral Troops were to be put in Garrison, the Engagement would have been equally effectual; more

confiftent,

consistent, perhaps, with his Imperial Majesty's Honour; and, without Doubt, less disagreeable

to the present Possessors.

The Observer advances another Argument in Defence of this Variation, which he seems to think an undeniable Reason for our consenting to it; and that is, that it frees us from an Engagement we were before under, of paying one third Part of the Expence, which would have been requisite for maintaining neutral Garrisons in the Dutchies of Tuscany and Parma.

I am glad to fee any Appearances, in this Gentleman, of frugal Designs; but I doubt This may prove the Occasion of much more Expence; for if it should happen to be the Case, that neutral Garrisons might have been amically admitted; and that Spanish Troops will be opposed, we may lie under a Necessity of maintaining above seven

times that Number of Men in Germany.

And yet this frugal Scheme worked fo strongly upon him, that he says any Minister would have deserved the severest Punishment, who should have advised the King to have deserved, for one Month only, the Accommodation of our Differences with the Court of Spain, for the sake of this Alteration; though it may be the Means of involving us in a War, instead of procuring us a general and lasting Peace; but I can easily see the Reason which might induce a Minister not to defer it, for one Month only; especially towards the Conclusion of the Year.

Thus stands the Case of this Variation from the Quadruple Alliance, with Regard to the Emperor and the present Dukes of Tuscany and Parma. Let us now consider how it stands with Relation

to Spain.

By this Treaty we have stipulated not only to EFFECTUATE the Introduction of Spanish Troops, but likewise to establish this Succession and guaranty it, for ever, against any Opposition, in such Manner that thereby it may rest secure and exempt from all Events.

If therefore the Emperor, in Conjunction with the Italian Princes, or any other Powers, should think fit to oppose it, we cannot avoid entering into a War with Itim and his Allies; and if we should happen to fail of Success by coercive Methods, after perhaps a great Number of expensive Campaigns, the Spaniards might complain of the Non-execution of the Treaty, in one of its most important Articles, and vacate the whole, upon plausible Allegations that however we might have attempted, we had not, according to the Tenor of the Treaty, EFFECTED the Introduction of Don Carlos into Italy.

It is likewise very observable that there is no Provision in this Treaty, as there was in the Quadruple Alliance, to prevent the Conjunction of these Dominions, upon any Contingency, with the

Crown of Spain.

And here, I think, I have much better Grounds than the Author of the Enquiry had, to affert that there must be some secret Treaty, besides That which is made publick; for though it is stipulated that the Introduction of Spanish Treops into Italy, for securing the Succession of Don Carlos, shall be effectuated without Loss of Time; yet no Provision is made in what Manner, and at whose Expence, they are to be carried thither.

This is one Reason, amongst many others, which induces me to believe that there are some secret Articles not yet produced; especially, since we have lately heard Distinctions made by this Gen-

tleman himself, between a publick, OSTENSIBLE Treaty (as He phrased it) and a private Treaty, kept in Reserve. This puts me in mind of the exoterical and esoterical Doctrines of the antient Philosophers; the former of which they propagated amongst the Vulgar, and kept the latter for learned Men only, and private Conversation amongst themselves. I am apt to believe that our modern Statesmen have built upon this Foundation, and borrowed their Method of Negotiating from the Principles of these Phosophers; since upon examining most of our late Treaties, we shall find very sew, which are not restrained by some private or esoterical Articles.

Since therefore fuch liberal Concessions have been made to Spain, let us next enquire what Advantages are granted in Return to Great Britain, with regard to our Trade and Possessions,

which have been under Dispute.

Our Author tells us, That all former Treaties and Conventions being confirmed by the first Article, we have a very full Acknowledgment, on the Part of Spain, of our Right to Gibraltar and the Island of Minorca; but as the Pretensions of the Spaniards to the former, have been founded on the Convention at Madrid in the Year 1721, some People may be apprehensive that they will renew that Claim, upon a proper Occasion, since this Convention is confirmed, as well as any other, by that Article.

We must therefore, in such a Case, rely upon the fecond Article, wherein the King of Spain guaranties all his Majesty's Kingdoms, States and Dominions; and I hope, with our Author, that Gibraltar is secured to us, under one of these Denominations, beyond all possibility of Doubt or Cavil; but I think I may safely accept of his Desiance, to show

in what manner they could be more effectually sccured; which they most undoubtedly would have been, either by a specifick Renuntiation of all Right and Pretensions to them for the future; or, by using his own Terms, foreign Acquisitions or Possessions. I mention the Term Possessions, because our Ministers seemed to be sensible of the Comprehensiveness of it, by inferting it in the Treaty of Hanover; and the making use of it in the Articles of Seville, would have contained a full Acknowledgment of our Right to those Places; and if the Spaniards had a fincere Intention to confirm that Right, they would have suffered it to be expressed in Terms as clear as those in favour of Donz Carlos. If they were not sincere, but had some Reserve, I am afraid that a different Construction of so important an Article will render the Peace less folid and lasting than the Observer promises, and every good Englishman hath Reason to wish.

The other Point, which concerns us, relates to the re-establishment of our just Privileges in Commerce, and the Compensation due to our Merchants for their Sufferings during the Rupture; which are left to be settled by Commissaries of both Nations, who are to assemble at the Court of Spain, and to finish their Enquiries within the

Space of three Tears.

There seems to be some room for three Objecti-

ons upon this Head.

First, As to the Place; which some People may think would have been more properly fixed at London, where our Merchants, for whose Relief this Commission was principally intended, could with much less Trouble and Expence have produced the authentick Proofs and Vouchers for their Losses, and reply to any Objections that may be made to their Demands.

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The next is with respect to the Condition, upon which this Compensation is to be made; and that is, that the Ships, Merchandize and Effects shall not have been taken or seized upon account of unlawful Commerce, without specifying or explaining what shall be deem'd unlawful Commerce; which hath ever administred Matter of Dispute between the Spaniards and the English.

The third Objection is to the Length of Time affigned to this Enquiry; which I find some Merchants apprehend may, in a great Measure, invalidate that Stipulation; for the Spanish Ministers cannot be ignorant of the Italian Proverb, Chiquadagua Tempo, guadagua Toutto; He that gains

Time, gains every Thing.

These Commissaries are likewise to discuss and decide his Catholick Majesty's Pretensions to the Restitution of the Ships taken in the Mediterranean, in the Year 1718; an Article, which may be so cast up by Spanish Accomptants, as to overbalance the Account of the British Merchants, by

Several Hundred Thousand Pounds.

The Observer tells us, That there was the less Pretence for declining this Discussion, because we were sure it would, upon Examination appear, that it was the Fault of the Spaniards only, that those Ships were not put into their Possession; from whence he would infer, that they cannot expect any Satisfaction for them; though he tells us himfelf, that at the Time those Ships were offer'd to be delivered at Port-Mahon, they were in fuch a decay'd Condition, that, upon the Refusal of the Spaniards to accept of them, they were, by the Order of the Governor, funk in the main Sea. It is therefore reasonable to presume, that they will expect Reparation for them; or why should they have infifted on a Stipulation to that Purpose? The

The Observer farther says, that the Spaniards found their Claim to this Restitution upon the Treaty of 1721; the very same Treaty, upon which they likewise found their Pretensions to Gibraltar; the very same Treaty which we concluded privately at Madrid, whilst we were Mediators between that Court and Vienna.

As this Convention therefore of 1721 (which, perhaps, it were to be wished had never been made) is confirmed by the first Article of the present Treaty, I do not see why the Spaniards may not insist upon the Restitution of Gibraltar, by Vertue of this Treaty (if there is any such private Article in it, as they alledge) as well as the Restitution of Ships taken in the Mediterranean; unless it be allowed, that this Article, with Regard to the Case of Gibraltar, is derogated

from, in the second Article, under the Words, Kingdoms, States and Dominions, which I hope

will occasion no future Dispute.

I had almost forgot to take Notice of one Article, which I confess I was somewhat surprized to find in the Treaty, or at least express'd in that manner; I mean the third, where it is faid, that the MINISTERS of his Britannick, and Most Christian Majesties, having PRETENDED (as it is in the Original) that the Treaties of Vienna, between his Imperial Majesty and the King of Spain, contain d an Infraction of the Treaties of Commerce, antecedent to the Year 1727; his Catholick Majesty declares, as he had before declared, That he never had any such MEANING. I fay, I was fomewhat furprized to fee an Article expressed in this Manner; because it may be construed into a Reflection on the Understanding or Integrity of some Persons of great Importance; and considerng the CORDIALITY with which his Cathoick Majesty entered into this Treaty, I cannot doubt that he would have suffered this Article to be worded in other Terms.

Whether the Treaty, lately concluded at Seville, be just, honourable and advantageous or not; I must leave the World to judge whether this Observer hath proved it to be so; but I am very ready to agree with him in acknowledging his Majesiy's Goodness to us, and that the Interests of Great Britain hath the chief Place in his Thoughts.

I know very little of the Disputes between bis Majesty and the King of Prusta; but if that Prince hath forcibly taken away any of his Majesty's German Subjects, he hath certainly a just Right to Reprisals; as I think our Merchants had for the Ships unlawfully taken from them by

the Spaniards.

Neither do I know of any Britons, who now look upon the King of Prussia as their Hero, and could not formerly prevail upon themselves to treat him with common Decency; but I remember very well that some Men, who now set him forth as a weak, inconsiderable Prince, represented him, about four Years ago, as a very potent

and profitable Ally.

I am as much at a Loss as this Author, to see how it can be the Duty of any Englishman to encourage Foreign Powers to invade the King's German Dominions, and to excite the Neighbouring Princes to oppress a People, meerly because they acknowledge the same Sovereign that we do. I scorn, as much as he, to represent that Country barren and despicable; though I cannot help thinking the British Dominions much more considerable, both to bis Majesty and us, and deserving the first Place in our Thoughts.

Thoughts, The former hath certainly the common Claim of all Protestant Nations to our Favour and good Wishes; but how far we are obliged, under the Name of Protection, to engage our selves in a War upon that Account, I must leave to the Decision of the Act of Settlement, and to that Way of thinking upon it (as our Author expresses himfelf) in which the Parliament shall declare themsclves to be.

I cannot conclude, without taking Notice of the Difingenuity of this Writer, in putting Cafes and pressing Arguments of a very high and personal Nature, which cannot be answered without fuch a free Examination, as may be thought improper and disrespectful. The Words of the late Earl of Hallifax, when Minister of State, upon a Subject of this Kind, are very candid and applicable to the present Occasion; viz. That it is not just to press an Argument, which puts another

Man in Pain when he goes to answer it.

But this hath been the constant mean Artifice of our Author and his Advocates. When we offer to argue with them, Their Cause is always the King's Caufe, and their Measures must be the King's Measures; which is sometimes true, in one Sense, as they are carried on by his Authority, and in his Name; but I must beg Leave to infift upon it, that Ministers, by the Constitution of this Nation, are answerable for all their Measures, though transacted by the King's Authority; and that they ought to be punished for bad Treaties, though concluded under His Royal Sanction.

I hope I have preserved a proper Decency of Language throughout these Sheets; but if I should be thought to have let fall fome Expressions with too much Warmth, they ought to be imputed to that Virulence. Virulence of Style and Manner, with which our Author hath thought fit to treat this Subject.

When the Reader considers how very lately the Treaty and Observations were published, he will conclude, that these Thoughts upon them must be very sudden, and thrown together without any Order or Method. I need not therefore ask his Indulgence for any Inaccuracies of Style, or little Mistakes, as to the Reasoning or Fasts, which I may have unwarily fallen into, and shall be ready to acknowledge upon Conviction.

I thought fome immediate Antidote necessary to expel the Poison, which it was the Design of this Pamphlet to spread through the Kingdom. This was the Occasion of my writing in so much Haste; and I make no Doubt that the same Subject will be soon treated by a much more able and

masterly Hand. -

FINIS.







